

**Manchester City Council
Report for Resolution**

Report to: Communities and Equalities Scrutiny Committee - 21 June 2018

Subject: Community Safety Partnership Update

Report of: Deputy Chief Executive (Growth and Neighbourhoods)

Summary

This report was requested by the Communities and Equalities Scrutiny Committee in order to provide an update on the refreshed Community Safety Strategy 2018/21 together with details of how the Community Safety Partnership is responding to the issues around serious and organised crime and violence impacting on young people.

Recommendation

The Committee is asked to note the contents of the report.

Ward Affected: All

Alignment to the Our Manchester Strategy Outcomes (if applicable)

Manchester Strategy outcomes	Summary of how this report aligns to the OMS
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	
A highly skilled city: world class and home grown talent sustaining the city's economic success	
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	
A liveable and low carbon city: a destination of choice to live, visit, work	This report will highlight how the Community Safety Partnership contributes towards this outcome by ensuring neighbourhoods are clean, safe, attractive and cohesive and therefore a destination of choice for people to live, visit and work.
A connected city: world class infrastructure and connectivity to drive growth	

Contact Officers

Name: Fiona Worrall
Position: Director of Neighbourhoods
Telephone: 0161 234 3926
E-mail: f.worrall@manchester.gov.uk

Name: Sam Stabler
Position: Community Safety Lead
Telephone: 0161 234 1284
E-mail: s.stabler@manchester.gov.uk

Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

Manchester Community Safety Strategy 2018/21

1.0 Introduction

- 1.1 The current three year Community Safety Strategy was launched in March 2018. Before launching the strategy, the Community Safety Partnership (CSP) undertook consultation with people who visited and lived and worked in Manchester. This report will provide details of that consultation together with details of the new strategic priorities for the Partnership.
- 1.2 This report will also provide details of how the Community Safety Partnership is addressing issues around serious and organised crime, and violence, which particularly impact on young people. This will include a summary of activity taking place to address knife related crime.
- 1.3 Details of future activity can be found in the final section of this report.

2.0 Community Safety Strategy 2018/21

- 2.1 A key theme for the vision in the 'Our Manchester' Strategy is for a liveable and low carbon city. Within this theme is a pledge that we will ensure that neighbourhoods are clean, safe, attractive and cohesive. The Community Safety Partnership contributes towards the delivery of this pledge, with the Community Safety Strategy.
- 2.2 Manchester's Community Safety Partnership (CSP) brings together the Council, Greater Manchester Police (GMP), offender management services, Health, Greater Manchester Fire and Rescue Service, Housing Providers, the Greater Manchester Combined Authority, the Universities, and Voluntary and Community organisations.
- 2.3 Community Safety Partnerships were introduced by the Crime and Disorder Act 1998 which recognised the need for different agencies to work together to tackle crime and antisocial behaviour and formulate and implement local crime reduction strategies. Under the Act, CSPs are required to identify, through local crime and disorder audits and consultations, key local crime and disorder priorities.

Before launching the current three year strategy in March, the CSP undertook extensive consultation. This took place over three months (August, September and October 2017) with people who lived and worked in Manchester, and those who visited. The consultation included a survey which followed the Our Manchester approach and sought to identify both the priorities for those living and working in Manchester together with ways that we can work together with residents and partners to improve community safety across the city. The consultation survey was hosted on the CSP's Making Manchester Safer website and was promoted electronically through social media campaigns.

- 2.4 Macc, Manchester's local voluntary, community and social enterprise sector support organisation, supported the reach to community and voluntary sector organisations. Those areas that were known to have low levels of internet access were targeted with paper copies in libraries and community centres.

- 2.5 A number of face to face engagement sessions were also held to consult with specific groups including young people, businesses, and partners.
- 2.6 The consultation coincided with the review of the Police and Crime Plan for the Mayor of Greater Manchester, so the opportunity was taken to coordinate this activity and share the feedback from both processes to better inform the Community Safety Strategy and the Police and Crime Plan.
- 2.7 Those taking part in the consultation were asked what they thought the CSP should focus on over the next three years of the strategy's life. Alcohol and drug related crime and crime and anti-social behaviour were the most popular choices. Hate crime, flytipping and litter, and speeding cars were also identified as areas for the CSP to prioritise.
- 2.8 Following this consultation, and analysis of local crime and disorder data, the following five priorities were identified:
1. Tackling crime and antisocial behaviour
 2. Keeping children, young people, and adults with vulnerabilities safe
 3. Protecting people from serious harm
 4. Reducing the crime impact caused by alcohol and drugs
 5. Changing and preventing adult offender behaviour
- 2.9 Throughout the development of the strategy, the CSP adopted the Our Manchester approach and behaviours, namely being open, honest and transparent and proud about Manchester, working collaboratively, listening and not being afraid to try new things.
- 2.10 These five priorities have a number of underlying themes to ensure that the CSP embed the Our Manchester approach to delivery of the strategy. These themes include building community resilience, early intervention, and changing behaviour. Serious and organised criminality also runs through all five priorities and the CSP continues to develop their response to this.
- 2.11 Each priority is overseen by a theme lead who is responsible for developing the Partnership's response in relation to their priority. This includes allocating community safety funding, commissioning activity and analysis based upon their delivery plan, monitoring activity and performance, and working with other theme leads on cross cutting areas of work.
- 2.12 The strategy and consultation responses can be found here:
http://www.makingmanchestersafer.com/mms/downloads/download/91/community_safety_strategy_2018-2021

3.0 Serious and Organised Crime and Violence

- 3.1 Tackling serious and organised crime is overseen by the Serious and Organised Crime Executive (SOCE), a sub-group of the CSP Board. During October and November 2017, the SOCE undertook two workshops to look at

the threat, risk and harm posed by a number of serious and organised crime themes. From these workshops, the following were identified as priorities:

- modern slavery
- criminal exploitation
- serious youth violence
- knife crime

There is an overlap between these priorities and the activity taking place to address them.

3.2 Each priority has a named lead and each area has its own action plan which delivers key actions under the four P's (Prepare, Prevent, Protect and Pursue). Sections 3.3 to 3.5 detail some of the activity that is taking place to tackle modern slavery, criminal exploitation, and violent crime including knife related crime.

3.3 Modern slavery

3.3.1 Over the past 12 months, a multi-agency working group has developed the Modern Slavery and Human Trafficking Strategy 2018/20 which was launched in April 2018. During this time, a series of briefings and awareness raising sessions have occurred to raise awareness of duties, responsibilities and activity required to protect and disrupt modern slavery. This work is still in the early stages and will continue to ensure that all frontline staff have accessed or attended training.

3.3.2 The Serious and Organised Crime Executive are working with the Crown Prosecution Service and Immigration Services to continue to maximise opportunities to prosecute and identify possible sites of criminal exploitation. Operation Aident continues to identify and proactively visit premises where modern slavery crimes are suspected. Operation Aident is being refreshed to include the city centre and link in with the other partnership activity.

3.3.3 To view the Modern Slavery and Human Trafficking Strategy, visit:
<https://www.manchestersafeguardingboards.co.uk/wp-content/uploads/2017/05/2018-05-10-MSB-Modern-Slavery-Strategy-published.pdf>

3.4 Criminal exploitation

3.4.1 Criminal exploitation of young people and adults, many of whom are vulnerable, takes many forms, the most common being the supply and movement of drugs (often referred to as County Lines). It also includes offences relating to gun and other weapons, money laundering, robbery, and in some cases 'cuckooing' where criminals forcibly take over control of a person's home. Exploitation takes place through coercion, typically by organised crime groups and criminal networks, using grooming, intimidation, violence, and/or debt bondage. It is a hidden but increasing crime. Criminal

exploitation is a safeguarding issue and everyone has a responsibility to protect and support individuals.

- 3.4.2 A Strategic Overview Panel has been established to formulate a multi-agency response. A Policy Statement has been produced which sets out the definition, vision, response, key messages, and links to other strategies, campaigns, and legislation. A delivery plan is also in the process of being developed.
- 3.4.3 A multi-agency team has been formed, based at Greenheys Police Station to take referrals around criminal exploitation, sexual exploitation, and organised crime groups/gangs. Work has also been completed to enhance the referral mechanism for high risk exploitation cases to the Multi Agency Safeguarding Hub (the MASH).
- 3.4.4 A piece of work is taking place to capture all the information known to single agencies about those at risk of criminal exploitation. The aims are twofold; to ensure that there are safety planning meetings in relation to all individuals identified as at risk, and to produce a problem profile for Manchester to assist with understanding the scale of the issue.
- 3.4.5 GMP are in the process of developing an intelligence data collection plan for criminal exploitation to ensure that all intelligence is captured and actioned appropriately.
- 3.4.6 The County Lines 'Trapped' campaign, developed by Challenger (Greater Manchester's response to tackling organised crime), was launched in October 2017 at The Factory Youth Zone with guest speaker Anne Coffey, MP. A film 'Trapped - County Lines' has been produced to highlight the issue of child exploitation which has been shown in schools, circulated widely to professionals, and is available to view on YouTube.
- 3.4.7 SOCE continue to work with Challenger to disrupt activity relating to criminal exploitation.

3.5 Violent crime including knife crime

- 3.5.1 There has been a significant increase in knife related crime recently, particularly in relation to robbery and assaults. This includes weapons with a blade or sharp point and this increase is mirrored nationally. The approach adopted in Manchester to address knife related crime includes a universal message of education for young people, and targeted work with some young people who may be both victims and perpetrators of knife crime. This work with young people includes:

The Youth Strategy Team and Health commissioned three pilot sessions delivered by Street Doctors (a national organisation who deliver sessions on the dangers of knife crime to young people). These sessions took place in November and December 2017 and raised awareness of the dangers of carrying knives and the consequences of stabbing someone. They also highlighted how to give basic first aid to someone who is bleeding or

unconscious. Evaluation of the sessions was very positive and this work informed the development of a programme of work with schools that is being delivered across the city. This includes:

- Knife Crime Awareness assembly sessions for pupils delivered by Manchester Young Lives and GMP Neighbourhood Officers, aimed at all year groups.
- Criminal Exploitation and Youth Violence Workshops - the key focus is on scenario settings that will help young people develop resilience and behavioural strategies to divert them away from the grooming tactics that gangs and organised crime groups adopt. The workshops will also address the dangers and consequences of carrying knives.

In addition to the above programme, three County Lines themed safeguarding/awareness raising sessions have been commissioned. These will be offered to school designated safeguarding leads. The sessions also have input from GMP Challenger officers.

The Youth Justice Team have refreshed their programme for young people they are working with around the use of knives using a restorative approach. This focusses on the impact and consequences of knife crime in order to prevent young people from carrying knives.

The Home Office launched a new Community Fund in October 2017 to support community projects, which reduce knife crime and have a positive impact on young people at risk of carrying a knife and committing crime. Two providers have been successful in receiving funding for this work:

- Factory Youth Zone received funding to deliver bespoke interventions with challenging young people (11-14 year olds) to divert them from crime including knife crime in Harpurhey
- The Anson Cabin Project in Longsight received funding to provide youth work support utilising a range of informal educational methods to raise awareness of knife crime amongst other issues locally.

The Council has supported this work where required.

3.5.2 A partnership meeting has been established to address knife crime and violence in the city centre. This has included identifying work with licensed premises both to encourage prevention measures such as the use of knife arches and wands and the use of nitenet radio to share information between premises, and to ensure that premises are reporting to the police where they are finding weapons.

3.5.3 GMP are engaged in foot patrols in key areas of robbery and knife crime, with officers undertaking sweeps in hotspot areas to uncover any weapons and knives hidden in street furniture. Biffa operational teams have also been asked to be alert to hidden weapons whilst undertaking their duties and report any found.

3.5.4 The Anti Social Behaviour Action Team is contributing to the city centre knife crime strategy by working closely with GMP officers to regularly review suitable cases for Criminal Behaviour Orders to protect the public from further harm caused by people committing offences with knives and other weapons in the city centre. The role of the ASB Officer is to prepare a file for the Crown Prosecution Service to review and request to the court that a Criminal Behaviour Order is granted if the individual is convicted of an offence. The applications made to date have been successful and have resulted in the perpetrators being excluded from the city centre.

4.0 Next Steps

- 4.1 Community Safety Strategy leads continue to develop their plans. Leads have been meeting with Partnership Analysts to develop performance indicators. The strategy will be reviewed on an annual basis to ensure that it remains current and is reflective of the concerns of local people and emerging threats.
- 4.2 In line with the Modern Slavery Strategy, the CSP will work with AFRUCA (Africans Unite Against Child Abuse). AFRUCA are a national charity based in Manchester and London whose mission is to promote the rights and welfare of African Children. This initiative will develop an approach to awareness raising and work with community groups. It will include a social media campaign, holding a community event, and recruiting and training volunteer community champions.
- 4.3 To strengthen our focus on prevention, protection, and disruption to criminal exploitation, an exploitation and vulnerability panel will be established to share intelligence, concerns, and agree interventions. This will include strengthening links with youth providers and voluntary and community groups.
- 4.4 The CSP are looking to restrict the availability of weapons both in retail shops and online.
- 4.5 The Community Safety Partnership, Young Manchester, and One Manchester have teamed together to launch the Positive Engagement Programme. The aim of this programme is to develop a positive and sustained approach to improving opportunities for young people and reducing antisocial behaviour. Voluntary and community sector organisations with a proven track record of delivery around youth work, mobilising local partnerships, and implementing innovative ideas are invited to apply for funding to deliver detached youth work in identified areas with young people aged 8 to 19 years. The closing date is 29 June 2018. The purpose of the programme is to engage young people in positive activities in their own environment, helping young people to achieve their aspirations, lead healthier and more active lifestyles, be ready for work and lifelong learning and be safer from harm, amongst others. The successful provider(s) will be required to attend and contribute at multi-agency meetings, to input on local issues, share findings and discuss how collectively we can make an even greater impact.